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Section I – Introduction

A. Description

Manufacturing PA is part of Governor Wolf’s Jobs that Pay Initiative, which supports Pennsylvania’s manufacturing community by offering targeted programs and services through the PA Department of Community and Economic Development and its strategic partners. **Training-to-Career Grants** support projects that result in short-term work-readiness training, entry-level job placement, or the advancement of the manufacturing industry.

Grants shall be awarded to nonprofits on a competitive basis and capped at $200,000. Applications that demonstrate both cash and in-kind match, as well as a path to sustainability, will be scored more favorably.

An emphasis will be placed on supporting those populations that face barriers to employment as defined by the Workforce Investment Opportunity Act (WIOA), included in these guidelines under Section VII.

Grants under this program are processed under the authority of Section 3 of the Act of May 10, 1939 (P.L. 111, No. 51), known as the Commerce Law, which authorizes the Department of Community and Economic Development to undertake ways and means of promoting and encouraging the prosperous development of Pennsylvania business, industry and commerce, of expanding markets and promoting and developing new markets for Pennsylvania products, to encourage the location and development of new business, industry and commerce within the commonwealth, to aid in restoring employment in communities affected by unemployment, and to assist persons, firms, associations, political subdivisions, corporations, cooperative associations and other organizations in the execution of its duties and functions under the Act.

B. Mission

The mission of this program is to work collaboratively with local manufacturers to identify and teach missing essential skills for entry level applicants for existing or near future open positions, engage youth or those with barriers in awareness building activities of career opportunities in manufacturing, and or advance capacity for local or regional manufacturers. The Manufacturing PA Training-to-Career Grants will not duplicate existing incumbent worker training programs such as WEDnet and Industry Partnerships, as it is designed to help companies identify and train individuals for entry-level employment.

Section II – Eligibility

A. Applicants

Any nonprofit entity that develops training programs and partners with manufacturing companies to deploy such programs to meet local or regional needs, including, but not limited to:

- Technical and trade schools
- School districts
- Post-secondary academic institutions
- Workforce investment boards
- Economic development organizations
- Nonprofit organizations.

The term Applicant does not include for-profit entities.
B. Projects

Projects must focus on the development and deployment of workforce training programs for individuals with barriers to employment, engage youth or those with barriers in awareness building activities of manufacturing career opportunities, or advance capacity for local or regional manufacturers to meet the needs of local and regional manufacturers that cannot be met through existing programs such as WEDnet and Industry Partnerships.

C. Use of Funds

Applicant funding is limited to three grant awards per training program.

Awareness programs are limited to three funding grant awards, with tiered funding levels:

- Award 1: Maximum request amount of $200,000, with funding to be used for new program development (see definition on Section VIII); expansions of existing program will be funded under Award 2.
- Award 2: Maximum request of $100,000 for program expansion (see definition on Section VIII) of an existing and previously funded awareness program, with proven results.
- Award 3: Maximum request of $50,000.

Eligible uses of funding include, but are not limited to the following:

**Training:**

1. The implementation of training programs (including curriculum development, skill certification and/or course completion).
2. Internships at small to medium sized companies.
3. Equipment purchases or shop modifications less than $25,000 that will enhance worker training.
4. Regional domestic travel directly related to the project. Travel expense shall be incurred consistent with the Department’s travel policy or the Applicant’s travel policy, provided it has been pre-approved by the Department.
5. Staff salaries and fringe benefits attributable to execution of project.
6. Contracted professional services directly related to the implementation of the activities set forth in the proposal.
7. Preparation and publishing costs for educational and marketing materials, including expenses associated with the dissemination of such materials.
8. Administration costs other than those defined above as approved by the Department not to exceed 10% of project budget.

**Awareness:**

1. The implementation of awareness programs (including program development).
2. Regional domestic travel directly related to the project. Travel expense shall be incurred consistent with the Department’s travel policy or the Applicant’s travel policy, provided it has been pre-approved by the Department.
3. Staff salaries and fringe benefits attributable to execution of project.
4. Contracted professional services directly related to the implementation of the activities set forth in the proposal.

5. Preparation and publishing costs for educational and marketing materials, including expenses associated with the dissemination of such materials.

6. Administration costs other than those defined above as approved by the Department not to exceed 10% of project budget.

D. Ineligible Use of Funds

1. Costs unrelated to an approved proposal, including indirect expenses such as utilities, and/or professional services such as property maintenance.

2. Lobbying services or fines or reparations resulting from lawsuits, citations, or regulatory actions.


4. Costs incurred outside of the activity period identified in the formal grant contract between DCED and the applicant.

5. Other expenses deemed ineligible by DCED.

Section III – Program Requirements

A. Nondiscrimination

No assistance shall be awarded to an applicant under this program unless the applicant and the project user certify that the applicant and the project user shall not discriminate against any employee or against any person seeking employment by reason of race, gender, creed, color, sexual orientation, gender identity or expression, or in violation of the Pennsylvania Human Relations Act, which prohibits discrimination on the basis of race, color, religious creed, ancestry, age, sex, national origin, handicap or disability, or in violation of any applicable federal laws. All contracts for work to be paid with grant funds must contain the commonwealth’s official nondiscrimination clause.

B. Conflict of Interest Provision

An officer, director, or employee of an applicant who is a party to or has a private interest in a project shall disclose the nature and extent of the interest to the governing body of the applicant and may not vote on action of the applicant concerning the project, nor participate in the deliberations of the applicant concerning the project.

C. Project Records

The applicant must maintain full and accurate records with respect to the project and must ensure adequate control over related parties in the project. The program office requires access to such records, as well as the ability to inspect all work, invoices, materials, and other relevant records at reasonable times and places. Upon request of the program office, the applicant must furnish all data, reports, contracts, documents, and other information relevant to the project.
D. Pennsylvania Prevailing Wage Act

The Pennsylvania Prevailing Wage Act (43 P.S. §165-1 et. seq.) may be applicable to a project funded under this program. Prevailing Wage requirements are generally applicable to grants for construction, reconstruction, demolition, alterations, repair work, renovations, build-out and installation of machinery and equipment in excess of $25,000. If applicable, the applicant is responsible for including prevailing wage rates in all bid documents, specifications, and construction contracts pertaining to the project funded under this program. The Department of Labor and Industry (L & I) has final authority to make prevailing wage applicability determinations. Questions may be directed to (717) 787-3681.

Section IV – Application Procedures

Applications will be accepted and evaluated on an ongoing basis with awards made to eligible applicants for as long as funds are available.

Applicants shall submit an electronic copy of their proposals either as a Word document or a PDF as outlined below to:

Gwen Ross, Director of Workforce Development Initiatives,
PA Department of Community and Economic Development
gwross@pa.gov

For any pre-application questions, call 717.720.7386.

Part A. Project Narrative. The application shall be no more than 8 pages (one sided), double spaced, Times New Roman 11, with page numbers in the bottom righthand corner. The application shall describe a scope of work that does not exceed a two-year project period and must include the following items:

1. Cover Sheet listing: applicant, title of project, main contact with full contact information (title, address, phone number and email address), two individuals with signatory authority (this will be needed if approved for funding-include title and email address as DCED has moved to an electronic signature process), amount of funds requested and applicant’s state house and senate members with their respective district numbers.

2. Table of Contents.

3. Executive Summary identifying the project and its projected outcomes and impacts, specifically locally (no more than one page).

4. Detailed description of the proposed project based on if it is a training program or an awareness program.

   • Training Program: Include the type of positions the population is being trained for; barrier population being focused on; skills being taught; local opportunities in these careers (jobs currently available); industry involvement; and the impact this training will have on the local manufacturing industry.

   • Awareness Program: Include the opportunities the population is being made aware of (i.e. careers with local companies, opportunities with the manufacturing industry, specific careers locally, etc.); the barrier population being engaged in the awareness opportunities; industry involvement; and how will the population be made aware and engaged in these opportunities (awareness events, social media, smartphone app, etc.).
5. Detailed description of the role of each applicant or partner applicants.

6. Outline of the major milestones and anticipated completion dates.

7. Proposed performance metrics, target dates for project, and anticipated outcomes of both qualitative and quantitative terms to evaluate success of proposed projects.

8. Sustainability Plan: A detailed plan outlining how the project will continue after receipt of Manufacturing PA Training-to-Career Grant funds.

Part B. Appendices. The following information shall be submitted with the proposal, marked “Appendices” and are not included as part of the 8-page limit.

Appendix A. Budget and Budget Narrative. The budget should be presented in an excel spreadsheet or a table, with a list of all the budget line items and the amount of grant funds being requested for each line, totaled at the end. If match is a part of the budget, include a separate column that shows match amount. A total project cost should include the grant funds requested and the match. The budget narrative must describe and discuss each budget line item over the entire project period reflecting all requested funds along with any leveraged funds allocated to the project. Budget line-items should include salary/personnel, consultant/professional services, travel, meeting, materials, equipment, marketing, grants/loans, and any other costs deemed necessary to the success of the project.

Appendix B. Financial Need. Financial need shall be demonstrated and must state whether or not the project can proceed without the investment of Manufacturing PA Training-to-Career Grant funds. To further demonstrate the need for a Manufacturing PA Training-to-Career Grant, applicant is encouraged to identify what steps it has taken to secure other sources of funding.

Appendix C. Personnel/Staffing Plan. A personnel/staffing plan must be submitted for each applicant and partner applicant. Applicants must submit a personnel plan listing all positions that will be charged to the budget for the two-year project period. The personnel plan must include the names, position titles, salaries and the percentage of time dedicated to the project. The sum of all salaries charged to the project must equal the amount on the “Personnel” budget line-item.

Appendix D. Commitment and Match Letters (one page each). Both Commitment and Match Letters should include a short description of the entity providing the letter and a description of how the entity is involved in the project.

- **Commitment Letters:** The following entities are required to provide a commitment letter: local manufacturing businesses, the regional Industrial Resource Center (see Section VIII), and the Local Workforce Development Board or CareerLink.

- **Match Letters:** Match letters should include the amount of funds being offered as match, if they are direct or in-direct, and how the funds are to be used. Match must be used within the grant contract period.

**Announcement of Awards:** The announcement of awards will be made to eligible applicants on an ongoing basis for as long as funds are available.

**Contract Activity Period:** The Contract Activity Period will be from the grant contract start date and will end within 24-months. Since awards are made on an ongoing basis, for as long as funds are available, project start times must be flexible.
Section V – Electronic Submission of Grant Proposal and Procedures for Accessing Funds

1. If approved, a commitment letter will be issued to the applicant with instructions on how to submit an electronic on-line Single Application for Assistance.

2. Following the execution of a grant contract, funds will be disbursed to grantees on a reimbursement basis. (See Invoicing in Section VII B. Invoices)

Section VI – Activity and Impact Reporting Requirements

Reporting to the Department will be on an annual basis with the first report due on or before July 30 to include a narrative that updates activities listed in the operating plan. The Department will provide a template for annual reporting metrics, the final program closeout report and the final financial closeout report.

Section VII – Budgets, Budget Revisions and Invoicing

A budget will be submitted with the electronic single application showing the expense categories for the Department grant and the expense categories for any matching funds. The budget will be reviewed by the Department, and when approved, will be made a part of the grant contract with the Department.

A. Budget Revisions

After the applicant has a fully executed grant contract, the original budget may require revision of certain budgeted line items to reflect changing circumstances. A request for a budget revision should be made to the Office of Workforce Development Program contact at the Department and should include the description for the budget revision. A form/spreadsheet showing the original budget in one column and the proposed revised budget in a separate column should be included in the request. The Department will review the budget revision request and, if approved, send an approval letter. Please Note: Budget revisions must be submitted to the Department at least prior to sixty days of the expiration of the contract.

B. Invoices

This is a reimbursement-based grant; therefore, funds must be expended prior to requesting reimbursement. When requesting payment for grant funds, the official requisition form provided by the Department must be used. Supportive documentation that shows the funds were expended as requested must accompany the requisition form. When the final invoice is submitted, the remaining balance column should show no funds remaining.

All request for payment forms along with supporting documentation should be submitted electronically to Gwen Ross with the Office of Workforce Development, gwross@pa.gov.
Section VIII – Definitions

Individuals with Barriers to Employment are participants fitting into one or more of the following populations:

- Displaced homemakers;
- Low-income individuals;
- Indians, Alaska Natives, and Native Hawaiians, as such terms are defined in section 166; Individuals with disabilities, including youth who are individuals with disabilities;
- Older individuals;
- Ex-offenders;
- Homeless individuals (as defined in section 41403(6) of the Violence Against Women Act of 1994 (42 U.S.C. 14043e–2(6))), or homeless children and youths (as defined in section 725(2) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a (2)));
- Youth who are in or have aged out of the foster care system;
- Individuals who are English language learners, individuals who have low levels of literacy, and individuals facing substantial cultural barriers;
- Eligible migrant and seasonal farmworkers, as defined in section 167(i);
- Individuals within 2 years of exhausting lifetime eligibility under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.)
- Single parents (including single pregnant women);
- Long-term unemployed individuals; and
- Such other groups as the Governor involved determines to have barriers to employment;

Manufacturing Enterprise – An enterprise engaged in the giving of new shapes, new qualities or new combinations to matter by the application of skill and labor.

“New Program” – A manufacturing awareness program that has not received funding under this program in previous years.

“Program Expansion” – An existing program that has previously received funding under this program, that is expanding the outreach efforts of the program, either through new initiatives or expansion of service area.

Industrial Resource Centers (IRC) – Pennsylvania has seven IRCs strategically located throughout the commonwealth that serve as the state’s lead economic development organizations, providing support to the manufacturing community. IRC contact information can be found at pamade.org.