

**Grantee: Pennsylvania**

**Grant: B-12-DT-42-0001**

**October 1, 2012 thru December 31, 2012 Performance**

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**Grant Number:**

B-12-DT-42-0001

**Obligation Date:****Award Date:****Grantee Name:**

Pennsylvania

**Contract End Date:****Review by HUD:**

Reviewed and Approved

**Grant Award Amount:**

\$27,142,501.00

**Grant Status:**

Active

**QPR Contact:**

No QPR Contact Found

**LOCCS Authorized Amount:**

\$27,142,501.00

**Estimated PI/RL Funds:****Total Budget:**

\$27,142,501.00

## Disasters:

### Declaration Number

FEMA-4025-PA

FEMA-4030-PA

## Narratives

### Disaster Damage:

In 2011, Pennsylvania was impacted by three declarations of Presidential Disaster Areas, including two major storm systems within 12 days of each other.

#### April Storms (Designation in July 2011)

The first designation occurred due to severe storms and flooding during the period of April 25-28, 2011, which impacted five counties in the northern tier of Pennsylvania near the New York border. These counties received aid from the Federal Emergency Management Agency (FEMA) to support public facility/infrastructure damages and the Commonwealth's and local response efforts.

#### Hurricane Irene

Pennsylvania was impacted by Hurricane Irene beginning late on Friday, August 26, 2011 with scattered rain showers across the Commonwealth. High winds and heavy rain associated with the very outer bands of Irene moved into the Commonwealth during the early morning of August 27, 2011. The main heavy rain shield associated with Irene moved into far Southeast Pennsylvania and continued throughout August 28, 2011. Some areas of the Commonwealth received in excess of five inches of rain over this 36 hour period. These excessive rain amounts caused major to catastrophic flash flooding in some areas of the Commonwealth. Widespread road flooding was reported, with numerous water rescues of stranded residents. The designated area included all counties bordering New Jersey and several in the Northeast Pennsylvania.

#### Tropical Storm Lee

Tropical Storm (TS) Lee began impacting Pennsylvania on the evening of Tuesday, September 6, 2011. Statewide rainfall total of 5.5 to 15.37 inches fell over the first 48 hours of the storm. The entire Commonwealth received above average rain fall over the previous 30 days, and the streams were all running high as a result. The remnants of TS Lee were absorbed by a large scale extra-tropical low centered in Central Ohio.

TS Lee left significant amounts of water over almost all of the eastern two-thirds of the Commonwealth, affecting the Delaware and Susquehanna River basins. Almost every town along the Susquehanna River experienced flooding including Athens, Towanda, Danville, Bloomsburg, Wilkes-Barre, Sunbury, Harrisburg and Marietta, as well as smaller communities in Lebanon, Lycoming, Schuylkill and Wyoming counties.

At the height of the response effort, there were 36 shelters open with 908 occupants. The Commonwealth has nearly 45,000 miles of rivers streams, nearly 30 waterways within that system were at or near record flood levels.

### Recovery Needs:

Short-Term Response / Recovery Needs

The significance of the two major flooding events is demonstrated in the statistics regarding the disaster damages:



Federal Emergency Management Agency (FEMA) and numerous state agencies opened and operated 23 Disaster Recovery Centers which operated between September 14, 2011 and November 30, 2011

94,385 persons registered for assistance

\$142,760,248 was approved to assist households through the Individual Assistance program to secure housing options, repair their homes, and cover other losses/needs, (as of July 10, 2012)

More than \$322 million in claim payments were paid through the National Flood Insurance Program (NFIP), (as of April 23, 2012)

Over \$101.4 million in low-interest disaster loans were approved by the U.S. Small Business Administration (SBA), with 90% of the approved applications and 78% of these funds assisting homeowners, (as of July 8, 2012)

291 households were placed into temporary housing units provided by FEMA

18 confirmed fatalities

During the short-term recovery period immediately following the disaster, the Commonwealth deployed DCED staff at the DRCs with information on Homelessness Prevention, Rapid Re-Housing programs, county contacts for the Homeless Assistance Program, and contacts for Community Action Agencies. This network of local programs included linkage to emergency shelters, transitional housing options for homeless individuals and families, and services to prevent low-income families from becoming homeless due to the disaster. These needs will also be considered during the long-term recovery period. The Commonwealth will continue to use its Homeless Steering Committee (working body of the Pennsylvania Housing Advisory Committee which serves as the state's interagency council on homelessness) to provide necessary services through programs such as the Continuum of Care and Emergency Solutions Grant Program. A needs assessment conducted by the Commonwealth, assisted by a vendor/subcontractor, will assist DCED in determining the needs for these populations that remain after the 2011 disasters.

#### Long-Term Recovery Needs and Leveraging Resources

The Commonwealth is developing a new approach to long-term recovery built on the National Disaster Recovery Framework. The approach will establish a Disaster Recovery Resources Team, co-chaired by DCED, the Pennsylvania Emergency Management Agency (PEMA) and FEMA, to coordinate the wide variety of federal, state, local, and private resources available to assist in long-term recovery. The staffing of this effort will be supported by a grant from the federal Economic Development Agency, and will focus on the planning and coordination of recovery efforts for all communities affected by the flooding events of 2011, as well as future disaster events. The Disaster Recovery Resources Team will be supported by six permanent committees, organized according to the recovery support functions of the national recovery framework, and work groups to address specific issues that respond to the needs, issues, and problems identified by citizens, local governments, community groups and businesses.

A primary focus of the Disaster Recovery Resources Team w

#### Recovery Needs:

be to leverage resources from other federal, state, local and private sources to support recovery needs. Additionally, the Team will help deliver technical assistance to community groups, businesses, and local governments in how to design and implement projects using the wide variety of resources available for recovery efforts.

DCED staff will develop a business impact assessment to identify the long-term recovery needs. Additionally, a needs assessment conducted by the Commonwealth, assisted by a vendor/subcontractor, will assist DCED in determining the long-term recovery needs of the areas impacted by the flooding disasters of 2011.

HUD data, as of December 2011, provided information about the counties with the greatest unmet needs. This list includes only those counties with at least \$2 million of unmet housing and business needs; other counties with needs are included in the Pennsylvania total. The full list may be found at:[http://portal.hud.gov/hudportal/documents/huddoc?id=cdbg\\_dr\\_2011\\_unmet\\_dist.pdf](http://portal.hud.gov/hudportal/documents/huddoc?id=cdbg_dr_2011_unmet_dist.pdf)

County	Severely Damaged Homes	Severely Damaged Businesses	Total Severe Housing and Business Needs
Pennsylvania, Total	1,816	119	\$121,570,910
*Luzerne County	436	48	31,313,488
*Bradford County	294	17	17,225,323
*Dauphin County	211	19	

#### Recovery Needs:

nbsp;	11,792,408		
*Columbia County	211	15	10,916,933
*Wyoming County	134	10	10,610,507
Lycoming County	140	<10	8,754,838
Schuylkill County	45	<10	6,580,885
Lebanon County	106	<10	5,611,898
York County	28	10	2,797,899
Northumberland Cty	35	<10	2,495,216



Philadelphia County	26	<10		2,393,928
Lancaster County	39	<10	&nbs	

## Recovery Needs:

p: 2,180,716

The counties highlighted in yellow must receive at least 80% of all CDBG-DR funds HUD allocates to Pennsylvania as required in the Federal Register notice published on April 16, 2012.

As unmet needs information is updated, DCED may request that additional counties be included in the 80% requirement. The allocation to DCED of \$27, 142,501 combined with direct allocation to Luzerne and Dauphin counties, \$15,738,806 and \$6,415,833 respectively, totals \$49,297,140, which must be included in calculating the 80% requirement.

The Commonwealth used this preliminary data from HUD, prepared in December 2011, in developing this Action Plan and specifically in determining its priorities for the use of housing rehabilitation and economic development activities. Also, this information helped DCED determine the allocation of funds between housing activities and economic development activities. The unmet needs analysis, which did not cover infrastructure needs, showed that approximately 75% of the unmet need was for housing and 25% of the need for businesses. DCED, after making allocations to critical activities such as planning, infrastructure needs, and home buyouts, split the remaining CDBG-DR funds between housing rehab and economic development according to these percentages.

The Commonwealth's allocation of funds for infrastructure needs are minimal because the Commonwealth has committed all match required for FEMA's Public Assistance program. Any local government facility or infrastructure project need that was eligible for FEMA Public Assistance will be covered by other resources committed by the Commonwealth, not CDBG-DR. DCED will allocate a modest portion of CDBG-DR funds for infrastructure activities in those communities/locations that propose alternate projects requiring funds beyond FEMA Public Assistance and the required state/local match, or infrastructure projects that were not eligible for FEMA Public Assistance.

Because additional, more refined and more recent unmet needs data will be gathered in a needs assessment, DCED will continue to examine the impact of unmet needs against the Commonwealth's allocation of funds among the variety of eligible activities. DCED has established relationships with FEMA, Small Business Administration and the National Flood Insurance Program to provide information that will inform the needs assessment and augment the unmet needs analysis for the needs assessment. As the needs assessment is completed, DCED may shift funds and/or target to geographic areas that are not identified in this Action Plan. Changes that meet the requirements specified in this Action Plan will result in a Substantial Amendment to the Action Plan that is shared for public comment.

## Public Comment:

DCED made the draft Action Plan available on July 13, 2012 and accepted comments through July 20, 2012. The draft Action Plan was posted at the following website: <http://www.newpa.com/strengthen-your-community/technical-assistance> Also, notice of about the draft document appeared in the Pennsylvania Bulletin and a notice about the availability of the document was sent to the following individuals and organizations:

- Chief Elected Official in 36 disaster-declared counties
- CDBG administrators in federal entitlement counties and municipalities within 36 disaster-declared counties
- CDBG administrators in nonentitlement counties and municipalities statewide State associations of Counties, Cities & Municipalities, Boroughs, and Townships
- Local Development Districts & Economic Development Districts in 36 disaster-declared counties
- Members of PA Housing Advisory Committee and Regional Housing Advisory Committees
- Members of Community Development and Housing Practitioners Advisory Committee
- Representatives of Federal Emergency Management Agency and Pennsylvania Emergency Management Agency
- Pennsylvania Association of Housing and Redevelopment Agencies
- Pennsylvania Housing Alliance

Additionally, DCED submitted the document for translation into Spanish and is posting that version on its website. DCED also distributed the document to organizations that serve persons with visual impairments to make the document available for transfer to electronic media that is readable for such individuals.

A summary of the public comments received and the Commonwealths response will be added to the final version submitted to HUD by July 23, 2012.

## Comments Received

The Commonwealth of Pennsylvania received one comment during the public comment period. David Millard, elected member of the Pennsylvania House of Representatives, commented that these funds need to be distributed as soon as possible, with particular emphasis on initiating uses before the one-year anniversary of Tropical Storm Lee.

DCED acknowledged the severity of need in the district of Rep. Millard and the importance of helping people recover. DCED is somewhat constrained from releasing any funds prior to receiving a contract from HUD. However, DCED is working expeditiously to expend funds prior to that anniversary date in working with PEMA on the housing buyouts. DCED began work on the environmental review and plans to transfer funds to PEMA in support of that activity prior to HUD approval of the initial Action Plan.

DCED also acknowledged that the task of meeting all needs will be not possible given the amount of CDBG-DR funding



available. Consequently, DCED will be undertaking more thorough needs assessments before initiating additional gr

**Public Comment:**

ant activities. The needs assessment process is to assure that the funds are directed to the areas of greatest need.

<b>Overall</b>	<b>This Report Period</b>	<b>To Date</b>
<b>Total Projected Budget from All Sources</b>	N/A	\$1,357,125.00
<b>Total Budget</b>	\$1,357,125.00	\$1,357,125.00
<b>Total Obligated</b>	\$1,357,125.00	\$1,357,125.00
<b>Total Funds Drawdown</b>	\$3,291.02	\$3,291.02
<b>Program Funds Drawdown</b>	\$3,291.02	\$3,291.02
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$0.00	\$0.00
<b>Match Contributed</b>	\$0.00	\$0.00

### Progress Toward Required Numeric Targets

<b>Requirement</b>	<b>Required</b>	<b>To Date</b>
<b>Overall Benefit Percentage (Projected)</b>		0.00%
<b>Overall Benefit Percentage (Actual)</b>		0.00%
<b>Minimum Non-Federal Match</b>	\$0.00	\$0.00
<b>Limit on Public Services</b>	\$4,071,375.15	\$0.00
<b>Limit on Admin/Planning</b>	\$5,428,500.20	\$3,291.02
<b>Limit on State Admin</b>	\$1,357,125.05	\$3,291.02

### Progress Toward Activity Type Targets

<b>Activity Type</b>	<b>Target</b>	<b>Actual</b>
<b>Public services</b>	\$4,071,375.15	\$0.00

### Progress Toward National Objective Targets

<b>National Objective</b>	<b>Target</b>	<b>Actual</b>
<b>Low/Mod</b>	\$13,571,250.50	\$0.00

### Overall Progress Narrative:

DCED is working in partnership with the Pennsylvania Emergency Management Agency (PEMA) to coordinate the property buyout program. DCED is also working on clearing the properties environmentally. Work continues on the program guidelines and anticipates applications for other project activities being accepted in the first quarter of 2013. Two new staff members have been hired and will be attending an upcoming Disaster Recovery Training in New Jersey.



## Project Summary

Project #, Project Title	This Report Period	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
CDBG-DR Administration, Administration	\$3,291.02	\$1,357,125.00	\$3,291.02
CDBG-DR-PLANNING - SERVICES, Planning and Service	\$0.00	\$1,357,125.00	\$0.00



## Activities

**Project # / Title:** CDBG-DR Administration / Administration

**Grantee Activity Number:** CDBG-DR Administration

**Activity Title:** Commonwealth of PA State Administration

**Activity Category:**

Administration

**Project Number:**

CDBG-DR Administration

**Projected Start Date:**

04/16/2012

**Benefit Type:**

( )

**National Objective:**

N/A

**Activity Status:**

Under Way

**Project Title:**

Administration

**Projected End Date:**

04/15/2017

**Completed Activity Actual End Date:**

**Responsible Organization:**

Commonwealth of Pennsylvania

**Overall**

**Total Projected Budget from All Sources**

**Oct 1 thru Dec 31, 2012**

N/A

**To Date**

\$1,357,125.00

**Total Budget**

\$1,357,125.00

\$1,357,125.00

**Total Obligated**

\$1,357,125.00

\$1,357,125.00

**Total Funds Drawdown**

\$3,291.02

\$3,291.02

**Program Funds Drawdown**

\$3,291.02

\$3,291.02

**Program Income Drawdown**

\$0.00

\$0.00

**Program Income Received**

\$0.00

\$0.00

**Total Funds Expended**

\$0.00

\$0.00

**Match Contributed**

\$0.00

\$0.00

**Activity Description:**

Administrative expenses will be charged to this activity to carry out the CDBG-DR Program.

**Location Description:**

**Activity Progress Narrative:**



## Accomplishments Performance Measures

No Accomplishments Performance Measures

## Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

## Activity Locations

No Activity Locations found.

## Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

### Other Funding Sources

Amount

No Other Funding Sources Found

Total Other Funding Sources

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